

Message Text

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PAGE 01 GENEVA 04465 131246Z

44

ACTION EUR-25

INFO OCT-01 NEA-14 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

ACDA-19 TRSE-00 SAJ-01 OIC-04 NIC-01 OMB-01 SAM-01

CU-05 DRC-01 /146 W

----- 111412

O R 131040Z JUL 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7058

INFO ALL CSCE CAPITALS 170

AMEMBASSY CAIRO

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT NORFOLK VA

CINCLANT

C O N F I D E N T I A L GENEVA 4465

E.O. 11652: GDS

TAGS: PFOR, PARM, EGEN

SUBJ: CSCE: STAGE II HIGHLIGHTS - JULY 8-12

1. SUMMARY: CSCE AGREED TO A SUMMER RECESS FROM JULY 26-
SEPTEMBER 2, THUS PUTTING AN END TO ANY LINGERING HOPES THAT
STAGE II COULD BE FINISHED THIS SUMMER. CONFERENCE WORK
GENERALLY SLOWED, PENDING PROGRESS ON THE NEUTRALS' PACKAGE
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PAGE 02 GENEVA 04465 131246Z

DEAL FOR RESOLUTION OF THE BASKET III PREAMBLE PROBLEM. END

SUMMARY.

2. GENERAL SITUATION -- AFTER STIFF SOVIET RESISTENCE, COORDINATING COMMITTEE AGREED THAT THE CONFERENCE SHOULD RECESS FROM JULY 26-SEPTEMBER 2, ON THE UNDERSTANDING THAT DURING THE FIRST WEEK IN SEPTEMBER THERE WILL BE ONLY FOUR SUBCOMMITTEE MEETINGS, AS OPPOSED TO THE NORMAL WEEKLY AVERAGE OF FORTY. REGULAR PACE OF WORK WILL RESUME ON SEPTEMBER 9. THIS DECISION FINALLY ENDED ANY LINGERING HOPES THAT STAGE II WORK COULD BE COMPLETED THIS SUMMER. THE SOVIETS NEVERTHELESS URGED DELEGATIONS TO KEEP ONE OR TWO OFFICIALS IN GENEVA DURING THE BREAK FOR "LIAISON" PURPOSES. MEANWHILE, THE NEUTRALS ADJUSTED THEIR "PACKAGE DEAL" FOR RESOLUTION OF THE BASKET III PREAMBLE PROBLEM, TO TAKE ACCOUNT OF THE EASTERN AND WESTERN COMMENTS THEY HAVE RECEIVED THUS FAR, AND CIRCULATED A REVISED VERSION. THE NEW PACKAGE IS SOMEWHAT SIMPLER, A POINT THE SOVIETS WILL APPRECIATE, BUT INCLUDES STRENGTHENED LANGUAGE FOR THE PRINCIPLE ON INTERNATIONAL OBLIGATIONS, WHICH THE SOVIETS HAVE ALREADY INDICATED THEY DO NOT LIKE. THE PACKAGE WILL BE INTRODUCED AT AN INFORMAL MEETING OF DELEGATION HEADS EARLY NEXT WEEK.

3. PRINCIPLES AND THEIR IMPLEMENTATION -- DEBATE ON HUMAN RIGHTS PRINCIPLE CONTINUED, WITH SOVIETS DEMANDING THAT FREEDOMS OF THOUGHT, CONSCIENCE, RELIGION OR BELIEF MENTIONED IN HELSINKI MANDATE BE QUALIFIED BY REFERENCE TO INTERNATIONAL COVENANTS ON HUMAN RIGHTS. THIS DOCUMENT, UNANIMOUSLY APPROVED IN UN, HAS NOT BEEN RATIFIED BY U.S. AND MANY ALLIES. SOVIETS DID AGREE TO EXTEND HUMAN RIGHTS DRAFTING FOR THREE MORE SESSIONS AFTER JULY 12 BEFORE REVERTING TO NONINTERVENTION. DUE TO SOVIET RESISTENCE, SPECIAL WORKING BODY ON IMPLEMENTATION MADE NO PROGRESS, THOUGH SOVIETS INDICATED A WILLINGNESS TO COMPROMISE WITH ROMANIANS ON THEIR PARAGRAPH DEALING WITH ENTERING OR MAINTAINING TROOPS ON THE TERRITORY OF ANOTHER PARTICIPATING STATE.

4. MILITARY SECURITY -- SUBCOMMITTEE MADE NO PROGRESS AT ALL DURING THE WEEK AS THE DEBATE ON "OTHER CBMS" AND THE SECTION WHICH DEALS WITH DESARMAMENT WAS CONFINED TO A RESTATEMENT OF POSITIONS. ARGUMENT ON "OTHER CBMS" PRODUCED CLEAR INDICATION THAT SOVIETS ARE PREPARED ONLY TO ACCEPT MODIFIED VERSION OF CONFIDENTIAL

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PAGE 03 GENEVA 04465 131246Z

SPANISH PROPOSAL ON EXCHANGES OF MILITARY PERSONNEL. SOVIETS ARE NOT PREPARED TO ACCEPT CONCEPT OF INDIVIDUAL "CONTACTS" BETWEEN MILITARY PERSONNEL. ROMANIAN PROPOSAL CALLING FOR PARTICIPATING STATES TO REFRAIN FROM DEPLOYING NUCLEAR WEAPONS ON THE TERRITORIES OF OTHER STATES IN EUROPE RECEIVED BRIEF ATTENTION WITH YUGOSLAVIA INSISTING THAT MEASURE BE CONFINED ONLY TO THOSE FOUR PARTICIPATING STATES WHO POSSESS NUCLEAR WEAPONS. EFFORTS TO REDRAFT PREAMBLE AND FIRST THREE OPERATIVE PARAGRAPHS OF

SECTION ON DISARMAMENT PRODUCED NO CONSENSUS AND REFLECTED NO CHANGE IN BASIC POSITIONS.

5. ECONOMICS, SCIENCE/TECHNOLOGY -- FULL COMMITTEE MADE NO PROGRESS IN DRAFTING PREAMBULAR LANGUAGE ON RECIPROCITY DESIRED BY THE WEST. WORKING ON THE LAST STAGES OF THE "BUSINESS CONTACTS" TEXT, COMMERCIAL EXCHANGES SUBCOMMITTEE REGISTERED A PARAGRAPH ON FACILITIES FOR PERMANENT TRADE REPRESENTATION, BUT RAN AGROUND WHEN IT RETURNED TO A TEXT CONCERNING POSSIBILITIES FOR ESTABLISHING PERMANENT TRADE REPRESENTATION. IT BECAME CLEAR THAT THE USSR WISHES TO AVOID SPECIFIC LANGUAGE ON THIS SUBJECT WITHOUT A QUALIFYING REFERENCE TO "LAWS AND REGULATIONS," WHICH IS UNACCEPTABLE TO THE WESTERN COUNTRIES. SUBCOMMITTEE ON INDUSTRIAL COOPERATION MADE MODEST BUT STEADY PROGRESS ON REGISTERING TEXTS. SUBCOMMITTEE ON "OTHER AREAS" RAN INTO A DELICATE PROBLEM WHEN THE USSR SEIZED ON A CLAUSE RELATING TO FAMILIES OF MIGRATORY WORKERS PROPOSING THAT FAMILY REUNIFICATION PROVISIONS ADVOCATED BY THE WEST IN BASKET III SHOULD ALSO APPLY HERE. SCIENCE/TECHNOLOGY DID NOT MEET.

6. HUMANITARIAN COOPERATION -- FULL COMMITTEE REMAINED DORMANT WHILE THE "PACKAGE DEAL" FOR SOLVING BASKET III PREAMBLE PROBLEM WAS DEVELOPING. IN HUMAN CONTACTS SUBCOMMITTEE A NUMBER OF FORMAL AND INFORMAL SESSIONS FAILED TO COMPLETE THE TEXT ON FAMILY REUNIFICATION. IN FACT SOME OF THE NEW FORMULATIONS PROPOSED BY THE SOVIETS, INTENTIONALLY OR NOT, SEEMED TO MOVE FARTHER FROM A SOLUTION. IN THE INFORMATION SUBCOMMITTEE, THE TEXT ON ACCESS TO PRINTED INFORMATION RESISTED INFORMAL EFFORTS AT SOLUTION, WHILE THE FORMAL SUBCOMMITTEE MEETINGS AGAIN DISCUSSED RADIO/TV/FILMED INFORMATION. IN SUBCOMMITTEE ON CULTURE, WORK ON FRENCH PROPOSALS DEALING WITH ACCESS TO CULTURAL ACHIEVEMENTS WAS LARGELY STALEMATED PENDING ELABORATION OF COMPROMISE LANGUAGE ON RELATED

CONFIDENTIAL

PAGE 04 GENEVA 04465 131246Z

ISSUE OF ACCESS TO PRINTED INFORMATION. MEANWHILE, SOVIETS CONTINUED TO REFUSE EVEN TO CONSIDER A FORMULATION ON ESTABLISHMENT OF LIBRARIES AND READING ROOMS. IN SUBCOMMITTEE ON EDUCATION, DISCUSSION OF FRG PROPOSAL FOR A SCIENTIFIC FORUM STALEMATED AS ROMANIANS, SUPPORTED BY OTHER EASTERN DELEGATIONS, INSISTED THAT DISCUSSION OF CSCE FOLLOW-UP WOULD DETERMINE ENTITY EMPOWERED TO CONVENE PREPARATORY MEETINGS OF EXPERTS, AND REFUSED TO ACCEPT THAT ONE GOVERNMENT BE CHARGE WITH THIS TASK.

7. MEDITERRANEAN -- WORKING GROUP ON THE MEDITERRANEAN SPENT TWO SESSIONS ON THE ITALIAN AND NEUTRAL (CYPRUS, MALTA AND YUGOSLAVIA) PROPOSALS FOR A MEDITERRANEAN DECLARATION, WITHOUT REGISTERING ANY LANGUAGE. DISCUSSION FOCUSED ON THE FIRST OPERATIVE CLAUSE REGARDING THE POSSIBLE

APPLICABILITY OF CSCE BASKET I PRINCIPLES TO RELATIONS WITH THE NON-PARTICIPATING MEDITERRANEAN STATES. DEBATE WAS PRIMARILY BETWEEN ITALY, SUPPORTED INFREQUENTLY BY FRANCE AND OTHER EC-NINE COUNTRIES, AND THE NEUTRALS.

8 COMMENT: WITH TWO MORE WORKING WEEKS NOW AVAILABLE BEFORE THE SUMMER RECESS, THERE WAS A GLIMMER OF SERIOUS INTEREST IN ACCOMPLISHING SOME FORWARD MOVEMENT BEFORE THE BREAK. SEVERAL WESTERN DELEGATIONS ADVOCATED PUSHING THROUGH THOSE TEXTS WHICH ARE CLOSE TO AGREEMENT. AMONG THE POSSIBILITIES ARE THE PRINCIPLE ON HUMAN RIGHTS, THE CBM ON EXCHANGE OF OBSERVERS, THE TEXTS ON FAMILY REUNIFICATION AND ACCESS TO PRINTED INFORMATION, AND THE NEUTRAL PACKAGE DEAL FOR THE BASKET III PREAMBLE. AS USUAL, HOWEVER, SUCCESS DEPENDS ON SOVIET WILLINGNESS TO COMPROMISE, SOMETHING WHICH HAS BEEN NOTABLY LACKING THUS FAR. SEVERAL WESTERN DELEGATION HEADS HAVE URGED THE SOVIETS TO MAKE AN EFFORT NOW, SO THAT THE CSCE CAN BE SEEN IN A RELATIVELY POSITIVE LIGHT DURING THE COMING PERIOD OF CONSULTATION AND REFLECTION. BUT GENERALLY THE MOOD OF THE CONFERENCE WAS STILL VERY PESSIMISTIC, AND IT WAS CLEAR THAT SUBSTANTIAL PROGRESS WOULD BE REQUIRED TO CHANGE THIS. END COMMENT. DALE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BASKET III, MEETING PROCEEDINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 JUL 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA04465
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740188-0285
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740751/aaaabrm.tel
Line Count: 191
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 19 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 APR 2002 by garlanwa>; APPROVED <25 JUN 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: STAGE II HIGHLIGHTS - JULY 8-12
TAGS: PFOR, PARM, EGEN, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005